

January 30, 2025

The Honorable Susan Collins Chair Committee on Appropriations U.S. Senate Washington, DC 20510

The Honorable Patty Murray Vice Chair Committee on Appropriations U.S. Senate Washington, DC 20510 The Honorable Tom Cole Chairman Committee on Appropriations U.S. House of Representatives Washington, DC 20515

The Honorable Rosa DeLauro Ranking Member Committee on Appropriations U.S. House of Representatives Washington, DC 20515

Dear Chair Collins, Chairman Cole, Vice Chair Murray, and Ranking Member DeLauro:

As you develop final appropriations bills for FY 2025, we urge you to ensure that the Food and Drug Administration (FDA) retains its full authority to oversee tobacco products and that the Centers for Disease Control and Prevention (CDC) receives necessary resources to protect kids from tobacco products and reduce tobacco-related disease.¹

Tobacco use remains the leading preventable cause of death in the U.S., responsible for nearly 500,000 deaths and \$241 billion in health care costs each year. Preventing youth from starting to use tobacco products and helping adults who use tobacco to quit improves health, saves lives, and reduces the financial burden that tobacco use imposes on families, employers, and governments. But provisions in House appropriations bills would undercut efforts by FDA and CDC to reduce tobacco use.

The House Agriculture, Rural Development, Food and Drug Administration, and Related Agencies appropriations bill would prevent FDA from issuing rules that would remove menthol cigarettes and flavored cigars from the market and reduce nicotine levels in cigarettes until the agency takes several actions related to the illegal sale of unauthorized e-cigarettes. This provision (Sec. 733) would delay, possibly for years, long overdue FDA rules that would reduce youth use of cigarettes

¹ References to tobacco in this letter refer to commercial tobacco and not ceremonial tobacco which is used by some American Indian communities.

and cigars and save lives. While the large number of illegal e-cigarettes on the market is a serious concern, preventing FDA from moving forward with rules on menthol cigarettes, flavored cigars, and nicotine levels would not solve that problem. Sec. 733 creates a false choice between addressing the harm caused by cigarettes and cigars and the harm caused by e-cigarettes. FDA can and should address both.

FDA has proposed, but has not finalized, rules to eliminate menthol cigarettes and flavored cigars. The rules were based on strong science that demonstrates the detrimental impact these products have on public health. Menthol cools and numbs the throat, which reduces the harshness of tobacco and makes it easier for youth to start smoking. Menthol also makes cigarettes more addictive and harder to quit. Flavors increase the appeal of cigars and make them easier to smoke, especially among youth. FDA estimates that removing menthol cigarettes and flavored cigars from the market will reduce youth tobacco use, advance health equity, and save hundreds of thousands of lives.

FDA has recently issued a proposed rule to reduce nicotine levels in cigarettes and certain other tobacco products to minimally or non-addictive levels. Doing so would reduce the number of kids who become addicted to tobacco and help adult tobacco users to quit. FDA estimates that the proposed rule would prompt 19.5 million people who currently smoke to quit within five years, prevent 48 million youth and young adults from starting to smoke and save 4.3 million lives by the end of this century.

These rules will prevent millions of young people from using tobacco regularly and save millions of lives over time. FDA should be allowed to use the oversight authority it was given under the 2009 Family Smoking Prevention and Tobacco Control Act, follow the science, and implement these rules to protect the public's health.

While the Senate Agriculture, Rural Development, Food and Drug Administration, and Related Agencies appropriations bill would not restrict FDA's ability to oversee tobacco products – and would provide \$2 million to support FDA's participation in the new multi-agency task force to combat the illegal sale of unauthorized e-cigarettes – it would limit funding for FDA until the agency takes certain actions related to illegal e-cigarettes. We are concerned about the potential implications of withholding funds from FDA and believe the actions FDA would be required to take under the Senate bill are unlikely to significantly reduce the number of illegal e-cigarettes on the market. To clear the market of illegal e-cigarettes, FDA and other enforcement agencies need to focus on taking more and stronger enforcement action.

The House Labor, Health and Human Services, Education, and Related Agencies appropriations bill would eliminate funding for CDC's Office on Smoking and Health. Under the House bill, CDC would no longer be able to provide funding to states to implement evidence-based programs to prevent youth use of e-cigarettes and other tobacco products. States would no longer receive federal support for state quitlines, which help people who use tobacco to quit. And CDC would not have the resources to continue its highly effective national public awareness campaign, *Tips from Former Smokers*, which helped approximately one million people who smoke to quit, prevented 129,100 smoking-related deaths, and saved an estimated \$7.3 billion in health care costs from 2012 through 2018. The Senate bill would maintain current funding for CDC's Office on Smoking and Health.

As you work to finalize appropriations bills for fiscal year 2025, we urge you to not include provisions that would prevent or delay FDA from moving forward with rules on menthol cigarettes, flavored cigars, and reduced nicotine levels in cigarettes and to ensure that CDC's Office on Smoking and Health at a minimum maintains current funding levels.

Sincerely,

100 Black Men of America, Inc.	American Medical Women's Association
Academy of General Dentistry	American Public Health Association
African American Tobacco Control Leadership Council	American Society of Addiction Medicine
	American Thoracic Society
Allergy & Asthma Network	Americans for Nonsmokers Rights
Alpha-1 Foundation	Association for Clinical Oncology (ASCO)
American Academy of Family Physicians	Association for the Treatment of Tobacco Use and Dependence
American Academy of Otolaryngology - Head and Neck Surgery	
American Academy of Pediatrics	Association of Clinicians for the Underserved (ACU)
American Association for Cancer Research	Association of State and Territorial Health
American Association for Dental, Oral, and	Officials
Craniofacial Research	Asthma and Allergy Foundation of America
American Association for Respiratory Care	Big Cities Health Coalition
American Cancer Society Cancer Action Network	BlackDoctor Foundation
	Breathe Southern California
American College Health Association	CADCA
American College of Cardiology	Campaign for Tobacco-Free Kids
American College of Chest Physicians (CHEST)	CATCH Global Foundation
American College of Obstetricians and Gynecologists	Commissioned Officers Association of the USPHS
American College of Physicians	COPD Foundation
American Dental Association	Counter Tools
American Heart Association	Dana-Farber Cancer Institute
American Lung Association	Emphysema Foundation of America

Families USA

FCCLA

GLMA: Health Professionals Advancing LGBTQ+ Equality

GO2 for Lung Cancer

Healthy Americas Foundation

IntelliQuit

Jack & Jill

Leadership Council for Healthy Communities

LUNGevity Foundation

March of Dimes

Mocha Moms Inc

NAACP

National Alliance for Hispanic Health

National Association of County and City Health Officials

National Association of Hispanic Nurses

National Association of Pediatric Nurse Practitioners

National Association of School Nurses

National Association of Social Workers

National Black Nurses Association, Inc

National Center for Health Research

National Coalition for LGBTQ Health

National Forum for Heart Disease & Stroke Prevention

National Hispanic Medical Association

National LGBTQI+ Cancer Network

National Medical Association

National Network of Public Health Institutes

NETWORK Lobby for Catholic Social Justice

North American Quitline Consortium

Oncology Nursing Society

Parents Against Vaping E-cigarettes

Preventive Cardiovascular Nurses Association

Public Health Solutions

Respiratory Health Association

Right 2 Breathe

Save A Girl Save A World

Society for Public Health Education

Society for Research on Nicotine and Tobacco

The African American Wellness Project

The Center for Black Health & Equity

The National Alliance to Advance Adolescent Health/Got Transition

The Society of State Leaders of Health and Physical Education

The Society of Thoracic Surgeons

Tobacco Free Portfolios Ltd.

Trust for America's Health

University of Wisconsin Center for Tobacco Research and Intervention

WomenHeart: The National Coalition for Women with Heart Disease